



CONGRESSIONAL BUDGET OFFICE COST ESTIMATE

April 4, 2002

H.R. 3839 **Keeping Children and Families Safe Act of 2002**

*As ordered reported by the House Committee on Education and the Workforce
on March 20, 2002*

SUMMARY

Programs under the Child Abuse Prevention and Treatment Act, the Child Abuse Prevention, Treatment and Adoption Reform Act of 1978, and the Abandoned Infants Assistance Act of 1988 were authorized through 2001. These programs were continued in 2002 by the Department of Health and Human Services Appropriations Act, 2002. H.R. 3839 would reauthorize these programs through 2007. It also would extend authorizations through 2007 for some programs authorized under the Family Violence Prevention and Services Act. Most programs under that act are currently authorized through 2005.

The bill would authorize total appropriations of \$312 million in 2003. CBO estimates that total authorizations under H.R. 3839 would amount to about \$2 billion over the 2003-2007 period, assuming that annual levels are adjusted to keep pace with inflation when specific annual authorizations are not provided. (Without such inflation adjustments, the authorization total would be about \$1.9 billion over the 2003-2007 period.) CBO estimates that appropriations of the authorized levels would result in additional outlays of \$1.2 billion over the 2003-2007 period, if inflation adjustments are included.

Enacting the bill would not affect direct spending or receipts; therefore, pay-as-you-go procedures would not apply. H.R. 3839 contains no intergovernmental or private-sector mandates as defined in the Unfunded Mandates Reform Act (UMRA) and would impose no costs on state, local, or tribal governments.

ESTIMATED COST TO THE FEDERAL GOVERNMENT

The estimated budgetary impact of H.R. 3839 is shown in Table 1. The costs of this legislation fall within budget function 500 (education, training, employment, and social services).

TABLE 1. ESTIMATED BUDGETARY EFFECTS OF H.R. 3839, THE KEEPING CHILDREN AND FAMILIES SAFE ACT OF 2002

	By Fiscal Year, in Millions of Dollars					
	2002	2003	2004	2005	2006	2007
SPENDING SUBJECT TO APPROPRIATION						
With Adjustments For Inflation						
Spending Under Current Law						
Budget Authority/Authorization Level ^a	254	183	183	183	0	0
Estimated Outlays	231	233	195	182	159	54
Proposed Changes						
Estimated Authorization Level	0	312	318	324	513	519
Estimated Outlays	0	33	165	249	322	463
Spending Under H.R. 3839						
Estimated Authorization Level	254	495	501	507	513	519
Estimated Outlays	231	265	359	430	481	516
Without Adjustments For Inflation						
Spending Under Current Law						
Budget Authority/Authorization Level ^a	254	183	183	183	0	0
Estimated Outlays	231	233	195	182	159	54
Proposed Changes						
Estimated Authorization Level	0	312	312	312	495	495
Estimated Outlays	0	33	164	245	314	449
Spending Under H.R. 3839						
Estimated Authorization Level	254	495	495	495	495	495
Estimated Outlays	231	265	359	427	473	503

NOTE: Components may not sum to totals because of rounding.

a. The 2002 level is the amount appropriated for that year for programs authorized under the Child Abuse Prevention and Treatment Act, the Child Abuse Prevention, Treatment, and Adoption Reform Act of 1978, the Abandoned Infants Assistance Act of 1988, and the Family Violence Prevention and Services Act. The amounts shown for 2003 through 2005 are current authorization levels for certain programs under the Family Violence Prevention and Services Act.

BASIS OF ESTIMATE

H.R. 3839 would authorize funding through 2007 for various programs created under the Child Abuse Prevention and Treatment Act, the Child Abuse Prevention, Treatment and

Adoption Reform Act of 1978, the Abandoned Infants Assistance Act of 1988, and the Family Violence Prevention Services Act. Programs authorized under the first three acts would be reauthorized at specific levels for 2003 and for such sums as may be necessary for 2004 through 2007. Programs authorized by the Family Violence Prevention and Services Act, most of which are already authorized through 2005, would be extended at current levels through 2007.

H.R. 3839 would authorize the appropriation of \$312 million in 2003. CBO estimates that this bill would authorize total funding of \$2 billion over the 2003-2007 period assuming that "such sums" amounts provided after 2003 are adjusted for inflation. If the authorized amounts are appropriated, outlays would increase by \$33 million in the first year and by \$1.2 billion over the five-year period.

Table 2 presents CBO's estimates with inflation adjustments for the various components of each title under H.R. 3839. Unless annual amounts are specified, CBO's estimate of authorized levels is the authorized amount for 2003 with those amounts inflated in later years. The estimated outlays reflect historical rates of spending for the affected programs.

Title I - Child Abuse Prevention and Related Programs

Title I of H.R. 3839 would reauthorize and revise programs currently authorized under the Child Abuse Prevention and Treatment Act, the Child Abuse Prevention, Treatment and Adoption Reform Act of 1978, and the Abandoned Infants Assistance Act of 1988. H.R. 3839 would authorize a total of \$287 million for 2003 for all programs under title I. CBO estimates the total funding for title I for the 2003-2007 period would be about \$1.5 billion, assuming adjustments for inflation, with resulting outlays of \$950 million over those five years.

Child Abuse Prevention Programs. H.R. 3839 would authorize \$120 million in 2003 for both the Child Abuse and Neglect State Grant program and the Child Abuse Discretionary Activities program and such sums as may be necessary in 2004 through 2007. The state grant program provides formula grants to states to improve child protection services. The discretionary activities program awards funds to other public agencies or private nonprofit agencies for research and demonstration projects. The two programs were funded at \$48 million in 2002.

The bill also would amend provisions to include new reporting and training requirements and would encourage collaborative partnerships between organizations within a state.

TABLE 2. DETAILED EFFECTS OF H.R. 3839, THE KEEPING CHILDREN AND FAMILIES SAFE ACT OF 2002, WITH ADJUSTMENTS FOR INFLATION

	By Fiscal Year, in Millions of Dollars					
	2002	2003	2004	2005	2006	2007
SPENDING SUBJECT TO APPROPRIATION						
Spending Under Current Law						
Budget Authority/Authorization Level ^a	254	183	183	183	0	0
Estimated Outlays	231	233	195	182	159	54
Proposed Changes:						
Title I -Child Abuse Prevention and Related Programs						
Child Abuse Prevention State Grants and Discretionary Activities						
Estimated Authorization Level	0	120	122	125	127	130
Estimated Outlays	0	6	59	97	114	121
Community Based Resource Centers						
Estimated Authorization Level	0	80	82	83	85	87
Estimated Outlays	0	6	19	44	73	81
Adoption Opportunities						
Estimated Authorization Level	0	40	41	42	42	43
Estimated Outlays	0	2	28	37	39	41
Abandoned Infants Assistance						
Estimated Authorization Level	0	45	46	47	48	49
Estimated Outlays	0	2	33	43	46	48
Administrative Expenses for Abandoned Infants Assistance						
Estimated Authorization Level	0	2	2	2	2	2
Estimated Outlays	0	2	2	2	2	2
Subtotal, Title I						
Estimated Authorization Level	0	287	293	299	305	311
Estimated Outlays	0	18	141	224	273	293

Continued

TABLE 2. Continued.

	By Fiscal Year, in Millions of Dollars					
	2002	2003	2004	2005	2006	2007
Title II - Family Violence Prevention and Services						
Family Violence Prevention and Services/Battered Women's Shelters ^b						
Estimated Authorization Level	0	0	0	0	175	175
Estimated Outlays	0	0	0	0	21	138
Domestic Violence Hotline ^b						
Estimated Authorization Level	0	0	0	0	2	2
Estimated Outlays	0	0	0	0	2	2
Demonstration Grants for Community Initiatives ^b						
Estimated Authorization Level	0	0	0	0	6	6
Estimated Outlays	0	0	0	0	1	4
Transitional Housing Assistance						
Estimated Authorization Level	0	25	25	25	25	25
Estimated Outlays	0	15	24	24	25	25
Subtotal, Title II						
Estimated Authorization Level	0	25	25	25	208	208
Estimated Outlays	0	15	24	24	48	169
Total Proposed Changes						
Estimated Authorization Level	0	312	318	324	513	519
Estimated Outlays	0	33	165	249	322	463
Total Spending Under H.R. 3839						
Estimated Authorization Level	254	495	501	507	513	519
Estimated Outlays	231	265	359	430	481	516

NOTES: Components may not sum to totals because of rounding.

a. The 2002 level is the amount appropriated for that year for programs authorized under the Child Abuse Prevention and Treatment Act, the Child Abuse Prevention, Treatment, and Adoption Reform Act of 1978, the Abandoned Infants Assistance Act of 1988, and the Family Violence Prevention and Services Act. The 2003-2005 amounts are current authorization levels for certain programs under the Family Violence Prevention and Services Act.

b. The Family Violence Prevention and Services, Domestic Violence Hotline, and Demonstration Grants for Community Initiatives programs are currently authorized until 2005. Table 2 shows only new authorizations. See text for a description of authorizations.

Community Based Resource Centers. H.R. 3839 also would authorize \$80 million in 2003 and such sums as may be necessary over the 2004-2007 period for grants to help states expand the network of services and coordination of services within the state. The program is funded at \$33 million in 2002.

Adoption Opportunities. The bill would authorize \$40 million in 2003 and such sums as may be necessary over the 2004-2007 period for the adoption opportunities program. The adoption opportunities program provides funds to organizations for programs to eliminate barriers to adoption. Projects include the creation of a national adoption exchange system, legal services programs, and programs to increase the adoption rates of minority children. These activities are funded at \$27 million in 2002.

Abandoned Infants Assistance. H.R. 3839 would authorize \$45 million in 2003 and such sums as may be necessary for the next four fiscal years for the Abandoned Infants Assistance program. That program provides funds to public and private organizations for programs that prevent abandonment of infants with HIV/AIDS, assist abandoned infants, and recruit and train foster parents and health and social services professionals. The bill also would authorize about \$2 million in each fiscal year for administrative expenses. The program is funded at \$12 million in 2002.

Title II - Other Child Abuse Prevention and Related Programs

Title II would authorize \$25 million in 2003 and \$491 million over the 2003-2007 period for four family violence prevention programs that are currently authorized under the Family Violence Prevention and Services Act. The Family Violence Prevention and Services Act already authorizes most of these appropriations through 2005, and this bill would extend the authorizations through 2007.

Family Violence Prevention and Services/Battered Women's Shelters. The bill would extend the authorization of the Family Violence Prevention and Services/Battered Women's Shelter program from 2005 through 2007. The program provides grants to states to provide shelter and assistance for victims, and preventive services for perpetrators of domestic violence. The current authorization is \$175 million annually through 2005. The program is funded at \$124 million in 2002.

Domestic Violence Hotline. H.R. 3839 would authorize \$2 million in each of the years 2006 and 2007 for the National Domestic Violence hotline. The hotline is a national toll-free telephone hotline that provides information and assistance to victims of domestic violence throughout the United States. The program is currently authorized at \$2 million annually

through 2005 by the Family Violence Prevention and Services Act. The program received \$2 million in 2002.

Demonstration Grants for Community Initiatives. The bill would extend the authorization for grants for community initiatives through 2007. The program awards grants to nonprofit organizations to coordinate domestic violence intervention and prevention programs in local communities. The program is currently authorized at \$6 million annually through 2005 and is funded at \$6 million in 2002.

Transitional Housing Assistance. H.R. 3839 would authorize \$25 million in each of the fiscal years 2003 through 2007 for housing assistance for victims of domestic violence. The program was authorized at \$25 million for 2001, but the program has never been funded.

PAY AS YOU GO CONSIDERATIONS: None.

ESTIMATED IMPACT ON STATE, LOCAL, AND TRIBAL GOVERNMENTS

H.R. 3839 contains no intergovernmental mandates as defined in UMRA and would impose no costs on state, local, or tribal governments. This bill would benefit state, local, and tribal governments by authorizing at least \$300 million in grants to prevent child abuse and family violence as well as to protect abused and neglected children. Any costs incurred to apply for or administer grants would be voluntary.

ESTIMATED IMPACT ON THE PRIVATE SECTOR

The bill contains no private-sector mandates as defined in UMRA.

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